In the Supreme Court of the United States

OCTOBER TERM, 1964

No. ———

UNITED STATES OF AMERICA, PETITIONER

v.

S & A COMPANY

PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE EIGHTH CIRCUIT

The Solicitor General, on behalf of the United States of America, prays that a writ of certiorari issue to review the judgment of the United States Court of Appeals for the Eighth Circuit in this case.

OPINIONS BELOW

The findings of fact and conclusions of law of the United States District Court for the District of Minnesota appear at R. 19-26.[1] The opinion of the district court (Appendix A, *infra*, p. 8) is reported at 218 F. Supp. 677. The opinion of the court of appeals (Appendix B, *infra*, p. 27) is reported at 338 F. 2d 629.

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[1] "R." references are to the printed record in the court of appeals.

JURISDICTION

The judgment of the court of appeals was entered on November 27, 1964 (Appendix B, *infra*, p. 61). The jurisdiction of this Court is invoked under 28 U.S.C., 1254(1).

QUESTION PRESENTED

Whether the taxpayer is entitled to a depreciation deduction for the tax year during which an asset was sold for a price exceeding its adjusted basis at the beginning of the year.

STATUTE AND REGULATIONS INVOLVED

The pertinent provisions of Section 167 of the Internal Revenue Code of 1954 and Section 1.167(a)-1 and (b)-0 of the Treasury Regulations on Income Tax (1954 Code) are set out in Appendix C, *infra*, p. 62.

STATEMENT

Respondent is a Minnesota corporation which, until April 1, 1956, was engaged in the business of manufacturing and selling outboard motors. For tax purposes, it was on the accrual basis of accounting and used a fiscal year ending August 31. On April 1, 1956, respondent sold all of its operating assets, as a going business, for cash and notes and the assumption by the purchaser of certain of its outstanding liabilities; the purchaser thereafter continued the business. At the time of the sale, taxpayer had written off more than $900,000 of its capital assets by

way of depreciation and amortization. (R. 20.) It appears further that the portion of the total sales price allocable to taxpayer's depreciable assets "exceeded the undepreciated cost of such assets on September 1, 1955 * * *." (R. 24.)

From the time when the respondent acquired the depreciable assets in question until it sold them on April 1, 1956, it intended to use them in the business for their full economic or physical life (R. 23). This expectation (and the depreciation schedule based upon it) was, in the light of past experience, a reasonable one (R. 22).

Despite the fact that the sale proceeds allocated to the depreciable assets exceeded their depreciated basis at the beginning of the fiscal year in which the sale was made, respondent, on its return for that year (fiscal year ending August 31, 1956), claimed an additional deduction for depreciation of those assets in the amount of $125,481.77. This claim was based upon the same rate of depreciation used by respondent, and allowed by the Commissioner, for prior fiscal years (R. 21).

The Commissioner disallowed the deduction on the ground that respondent knew, at the time the deduction was claimed, that it had already recovered, by means of the sale proceeds and prior depreciation deductions, the entire cost of the depreciable assets. Following an unsuccessful administrative claim for refund, respondent filed suit for refund. The district court held that it was entitled to the full deduction claimed and entered judgment accordingly (R. 26). The court of appeals affirmed (one judge dissenting).

REASONS FOR GRANTING THE WRIT

This is one of a series of recent cases involving the same basic question: The extent to which the actual resale price received for a depreciable asset, upon final disposition, affects the computation of the allowable depreciation deduction in the year of the sale. The Commissioner has urged that resale price, by definition, constitutes the salvage value of the asset; that, when actual salvage value becomes known by virtue of a sale, it supplants any earlier estimated salvage value; and that, under provisions of the Treasury Regulations[2] which prohibit depreciation below "reasonable salvage value," no deduction may be taken thereafter which would depreciate the asset below the resale price.[3]

The various taxpayers involved in these cases have urged, on the other hand, that the original estimate of salvage value is final; that salvage value may be adjusted only when useful life is also redetermined; that it may be adjusted only when the sale is at or near the end of estimated useful life; and that resale price may not be taken into account to the extent that it is affected by market fluctuation.

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[2] Treasury Regulations on Income Tax (1954 Code), Sec. 1.167(a)-1(a) and (c), Appendix C, *infra*.

[3] Although any depreciation taken below resale price adds to the taxable gain on the sale (see Sections 1011 and 1016 (a)(2) of the Internal Revenue Code of 1954) by reducing the adjusted basis of the asset, this tax is usually at capital gain rates (see Section 1231 of the 1954 Code), while the deduction is against income taxable at ordinary rates. The exchange is thus a tax profit for the taxpayer. See *Massey Motors* v. *United States*, 364 U.S. 92, 101.

The conclusions reached by the courts have been inconsistent and contradictory. Even the courts which have held for the taxpayers are in little agreement as to the proper rule. The Commissioner's position has been approved by the Second Circuit in *Fribourg Navigation Co.* v. *Commissioner*, 335 F. 2d 15, and in *United States* v. *Motorlease Corp.*, 334 F. 2d 617, both of which are pending on petitions for certiorari (Nos. 679 and 685). It is also supported, in our view, by the decision of the Sixth Circuit in *Cohn* v. *Commissioner*, 259 F. 2d 371.[4] The decision below seeks to reconcile the holding in *Cohn*, but expressly recognizes the conflict with the Second Circuit.

The taxpayers' petitions in Nos. 679 and 685 point to the importance of the issue in terms of the amount of litigation and money involved. In our memoranda acquiescing in certiorari, we state our agreement with the proposition that the matter is one which calls for resolution by this Court. This is based in part upon advice from the Internal Revenue Service that approximately 178 cases involving the issue were pending in the Tax Court and the district courts prior to a recent change of position by the Tax Court, adverse to the Commissioner, in *Macabe Co.* v. *Commissioner*, 42 T.C. 1105 (decided September 29, 1964), and that the publication of that opinion is generating much additional litigation.

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[4] The Fifth Circuit currently has this issue pending before it in *United States* v. *Kimball Gas Products Co.* (No. 20,449), and the Tenth Circuit has it pending in *United States* v. *Wyoming Builders* (No. 7,861). Other appeals involving the issue are expected to be filed shortly in other circuits.

To be sure, the recent enactment of Sections 1245 (Revenue Act of 1962, P. L. 87-834, 76 Stat. 960, Sec. 13(a)(1)) and 1250 (Revenue Act of 1964, P.L. 88-272, 78 Stat. 19, Sec. 231(a)) of the 1954 Code narrows the area of controversy for tax years beginning after December 31, 1962. Those sections require, in general, that any part of the gain on disposition of covered depreciable assets which is attributable to depreciation or amortization deductions shall be treated as ordinary income. This affects not only deductions in the year of sale but in any year. However, Section 1245 applies primarily to personal property, and it appears that Section 1250 will eliminate the instant problem only with respect to depreciable real property held for less than one year; for assets held longer, it applies only to the excess of accelerated depreciation, if taken, over what would have been allowable under the straight-line method. The issue will, therefore, continue. And, as stated, there appear to be a very large number of cases, involving millions of dollars of revenue, which are pending either in the courts or at the administrative level for tax years prior to the effective dates of Section 1245 or 1250.

CONCLUSION

For the foregoing reasons and those noted in the government's memoranda in the related cases (Nos. 679 and 685), this petition should be granted.

Respectfully submitted.

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JANUARY 1965

APPENDIX A

UNITED STATES DISTRICT COURT
DISTRICT OF MINNESOTA
FOURTH DIVISION

No. 4-62-Civ-179

S & A COMPANY, PLAINTIFF

vs.

UNITED STATES OF AMERICA, DEFENDANT

MEMORANDUM

[July 3, 1963.]

DEVITT, Chief Judge.

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[1] In this action for the recovery of corporate income taxes paid by the plaintiff for its fiscal year ending August 31, 1956, the sole question presented is as to the correctness of the government's disallowance of depreciation deductions for the year in question during which all of the depreciable assets of the plaintiff were sold at a price in excess of their undepreciated cost at the beginning of the taxable year.

Jurisdiction is based on 28 U.S.C.A. Sec. 1346(a)(1).

The facts are not in dispute and the parties have entered into a Stipulation, the pertinent parts of which are:

"I.

"This is an action for the recovery of corporate income taxes assessed against and collected from the Plaintiff for the fiscal year ended August 31, 1956. Jurisdiction of this Court is predicated upon the provisions of Title 28, Section 1346(a)(1) of the United States Code.

"II.

"Plaintiff, S & A Company (formerly Scott-Atwater Manufacturing Company, Inc.), is, and at all times hereinafter mentioned was, a corporation organized under the laws of the State of Minnesota, having its principal place of business in the City of Minneapolis, County of Hennepin, State of Minnesota.

"III.

"Plaintiff uses, and at all times hereinafter mentioned, used, the fiscal year ending August 31 [1956] and the accrual basis method of accounting in keeping its books and in reporting its income.

"IV.

"Plaintiff filed a timely federal income tax return (Form 1120) for its fiscal year ended August 31, 1956, with the District Director of Internal Revenue in and for the District of Minnesota and paid the amount of tax assessed on said return.

An additional assessment of income taxes of $80,532.38 and interest of $20,780.27 was made by said District Director of Internal Revenue for the Plaintiff's fiscal year ended August 31, 1956. Plaintiff paid said latter amounts by crediting over payments of income taxes due it totalling $998.82 against its liability and by paying the balance of $100,313.83 by its check on March 27, 1961.

"V.

"On April 1, 1956, Plaintiff sold all of its operating assets used in its business of manufacturing and selling outboard motors for cash and notes and the assumption of liabilities to McCulloch Corporation (formerly McCulloch Motors Corporation). Said purchaser has continued to carry on said business at the same location with substantially the same employees as said business was previously carried on by Plaintiff until on or about April 1, 1956.

"VI.

"Included in the assets sold by Plaintiff on April 1. 1956, were land and depreciable capital assets with a total cost of $2,082,256.22 and accumulated depreciation and amortization of $943,042.76; securities with a total cost of $160.30; and other assets with a total cost of $5,560,835.89 less liabilities of $4,332,959.09. On its federal income tax return for its fiscal year ended August 31, 1956, Plaintiff allocated $3,099,123.15 of the sale price to said land and depreciable capital assets; $301.25 of the sale price to said securities; and $5,560,835.89 of the sale price, including the amount of liabilities assumed by the pur-

chaser, *viz.*, $4,332,959.09, to said other assets. Plaintiff elected on its federal income tax return for such fiscal year to report on the installment basis the aggregate gain from the sale by Plaintiff to McCulloch Corporation on April 1, 1956, of said depreciable capital assets, securities and other assets, *viz.*, $1,960,050.64, and reported on said return as long-term capital gains the sum of $471,659.53, which sum represents the portion of gain attributable to the installment proceeds from such sale received by Plaintiff during its fiscal year ended August 31, 1956, *viz.*, $1,041,306.20.

"VII.

"Plaintiff claimed a deduction on its federal income tax return for its fiscal year ended August 31, 1956, of $125,481.77 for depreciation for the period September 1, 1955 to April 1, 1956, with respect to the depreciable assets sold by Plaintiff to McCulloch Corporation on April 1, 1956.

"VIII.

"Defendant determined that said deduction of $125,481.77 claimed by Plaintiff on its federal income tax return for its fiscal year ended August 31, 1956, for depreciation for the period September 1, 1955, to April 1, 1956, with respect to the depreciable assets sold by Plaintiff to McCulloch Corporation on April 1, 1956, should be disallowed. The correctness of this determination is the only issue in this proceeding.

"IX.

"On December 15, 1961, Plaintiff filed a claim for refund in which Plaintiff claimed a refund of

> $72,702.87 together with interest allowed by law. On June 18, 1962, Plaintiff instituted this suit. More than six months elapsed between the filing of said claim for refund and the institution of this suit. Defendant has made no refund to Plaintiff of any portion of the amounts set forth by Plaintiff in said claim for refund."

The specific issue of controversy, as framed by defendant, is "whether a deduction for depreciation is allowable when the assets on which depreciation is claimed are sold during the year involved at a price which exceeds the remaining undepreciated value of the assets as of the beginning of the year." The plaintiff has framed the issue in this language: "whether the amount of total sale price which was allocated by plaintiff to such depreciable assets and which exceeded the undepreciated cost of such assets on September 1, 1955, determines the 'salvage value' of such depreciable assets for purposes of the income tax laws."

At first blush, it would appear that the taxpayer is attempting to ride with the hares and hold with the hounds, and thus to unjustly enrich itself, but an examination of the statutes, Treasury Regulations and decided cases, leads to a contrary conclusion.

Section 167 of the 1954 Internal Revenue Code provides:

> "(a) General rule.—There shall be allowed as a depreciation deduction a reasonable allowance for the exhaustion, wear and tear (including a reasonable allowance for obsolescence)—
>
> "(1) of property used in the trade or business, or (2) of property held for the production of income."

A pertinent tax regulation provides that the proper allowance for depreciation is that amount which should be set aside for the taxable year in accordance with a reasonably consistent plan, whereby the amounts so set aside, plus the estimated salvage value, will, at the end of the useful life of the depreciable property, equal the cost or other basis of the property. Treasury Regulations, Sec. 1.167(a)-1(a).

The apparent purpose of this provision in the Code is to allow the taxpayer a tax-free recovery of the amount expended on the depreciable property used in the business. The basis upon which depreciation is computed is, under most circumstances, the cost of the property. This, of course, will not prevent other factors from influencing the result of a profit or a loss when the asset is retired from the business—*e. g.*, appreciation or depreciation in market values. Thus, it is the rare transaction in which the amount received for a depreciable asset equals the estimated salvage value—resulting in the recovery to the taxpayer of exactly the amount of the undepreciated cost of the asset. It must be assumed that the Congress was fully aware of this fact, and that the rarity of realization of the purposes underlying the enactment of section 167 was anticipated. Furthermore, it was not until 1962, with the adoption of section 1245 of the Code, that Congress attempted to "make more perfect" and more susceptible of realization the purposes of section 167 by taxing the gain on depreciable assets at ordinary rates.

It is apparent that two vital factors necessary to a computation of the annual depreciation allowance, (1) useful life and (2) salvage value, are estimated figures. Such estimates are made at the time of acquisition of the property. The estimates of useful life and salvage value necessarily involve the considera-

tion of a number of factors, such as the type of asset involved, its economic or physical life, and its probable resale value, if any, at the expiration of such life. In addition, the business and experience of the taxpayer is important. Whether the asset is intended to be used by the taxpayer for its full economic life or for some predetermined period of time which is less than that of its economic life is also significant. Massey Motors, Inc. v. United States, 364 U.S. 92, 80 S.Ct. 1411, 4 L.Ed.2d 1592 (1960).

The Treasury Regulations, section 1.167(a)-1(b), define and discuss useful life as follows:

> "For the purpose of section 167 the estimated useful life of an asset is not necessarily the useful life inherent in the asset but is *the period over which the asset may reasonably be expected to be useful to the taxpayer in his trade or business or in the production of his income.* This period shall be determined by reference to his experience with similar property taking into account present conditions and probable future developments. Some of the factors to be considered in determining this period are (1) wear and tear and decay or decline from natural causes, (2) the normal progress of the art, economic changes, inventions and current developments within the industry and the taxpayer's trade or business, (3) the climatic and other local conditions peculiar to the taxpayer's trade or business, and (4) the taxpayer's policy as to repairs, renewals, and replacements. * * * The estimated remaining useful life may be subject to modification by reason of conditions known to exist at the end of the taxable year and shall be redetermined when necessary regardless of the method of com-

puting depreciation. However, estimated remaining *useful life shall be redetermined only when the change in the useful life is significant* and there is a clear and convincing basis for the redetermination. * * *" (Emphasis added.)

The history of section 167, and particularly of the Treasury Regulation set out above, demonstrates the ever-changing position of the Internal Revenue Service in this area. Historically, useful life was the equivalent of the economic, or physical life of the asset. This philosophy, although somewhat emasculated by recent decisions of the United States Supreme Court, is not entirely defunct. The present view of useful life is closely connected with the taxpayer's anticipated use of the property over a particular period of time. This will be discussed later in connection with Massey Motors, Inc. v. United States, supra. Suffice it to say that useful life is not susceptible of an exact definition applicable to each of a large number of fact situations.

Salvage value, the second ingredient in determining the depreciation allowance, is tied in with useful life in that it is necessary to estimate simultaneously the period over which a taxpayer will use an asset and the price which it will command at the end of that period. The Regulations, Sec. 1.167(a)-1(c), define and explain salvage value as follows:

"Salvage value is the amount (*determined at the time of acquisition*) which is estimated will be realized upon sale or other disposition of an asset when it is no longer useful in the taxpayer's trade or business or in the production of his income and is to be retired from service by the taxpayer. *Salvage value shall not be changed at any time after the determination made at the*

time of acquisition merely because of changes in price levels. However, if there is a redetermination of useful life under the rules of paragraph (b), salvage value may be redetermined based upon facts known at the time of such redetermination of useful life." (Emphasis added.)

The present dispute, although phrased somewhat differently by the parties, is narrow. It deals basically with the validity of the govenment's claim that the sale price received for the property involved is, in effect, conclusive evidence of the salvage value of such property. The defendant then applies this result to the general purpose of depreciation allowances—the recovery of the cost less salvage value—to conclude that if the sale price is in excess of the undepreciated cost at the beginning of the tax year, such recovery has already been made by the taxpayer. Thus, the depreciation allowance in the year of sale should be denied. Plaintiff takes issue with the equation of sales price to salvage value, contending that not only is such a redetermination of salvage value prohibited by the Regulations under section 167, but also that the underlying principles of estimating "salvage value" would be violated by any such action.

The first consideration is whether the facts of this case are such as to warrant a redetermination of the useful life of the assets. The Regulation, *supra*, sets out in some detail the criteria which are to be applied. It does not appear that the taxpayer may fairly be said to come within the letter or the spirit of any of them. It appears that at the times of acquisition of the various assets, plaintiff intended to use them in its business for their full economic lives. Neither the taxpayer's own experience nor that of the industry in general would indicate a different conclusion. But

the defendant urges that the decisions of the Supreme Court in Massey Motors, Inc., supra, and Hertz Corp. v. United States, 364 U.S. 122, 80 S.Ct. 1420, 4 L.Ed.2d 1603 (1960), require a different result. These decisions, it is urged, stand for the proposition that the "useful life" concept of the Code and Regulations is to be determined by reference to the "useful life" of the property to the *taxpayer* rather than to the economic or physical useful life of the asset. As we read those decisions, however, the Supreme Court was dealing with the useful life concept in the limited context of a situation where a taxpayer purchased assets with the *intent* of using such assets in the business for only a fraction of their full economic lives. Under those circumstances, the period for which such assets reasonably could be expected to be used "in the business" constituted useful life and governed in the computation of the depreciation allowances. In reaching this conclusion, reference was made to the use of the assets "by the taxpayer," but it is apparent from a careful reading of the decision that the term was employed only as a device for focusing upon the taxpayers in that case. In addition, the constant reference to the fact that those taxpayers intended a shorter time for use of the asset than the economic life of the asset itself fortifies the conclusion that the holding in Massey Motors, Inc., is not controlling here:

> "We therefore conclude that the Congress intended that the taxpayer should, under the allowance for depreciation, recover only the cost of the asset less the estimated salvage, resale or second-hand value. *This requires that the useful life of the asset be related to the period for which it may reasonably be expected to be employed in the taxpayer's business.* Likewise salvage value

> must include estimated resale or second-hand value." 364 U.S. at 107, 80 S.Ct. at 1419. (Emphasis added.)

Thus, it appears that the estimate of the useful life of assets involved in this case could not have been redetermined solely because these assets were in fact sold during the taxable year in question. So here, the period for which the assets were reasonably expected to be employed in the plaintiff's business was the physical or economic life of each asset. In other words, the plaintiff did not have, as far as the stipulated facts show, a predetermined plan of disposal of the assets at a time prior to the expiration of the period constituting the useful lives of the assets.

[2] May the "salvage value" be redetermined here? The Regulations specifically permit a redetermination of salvage value only when there has been a redetermination of useful life. Regs., sec. 1.167(a)-1(c). Plaintiff forcefully argues that the language of the Regulations permitting a redetermination of salvage value under certain conditions necessarily implies a prohibition against such redetermination in the absence of such conditions. It places reliance upon that portion of section 167(a)-1(c) which prohibits a change in salvage value merely because of a change in price levels. In other words, the sale price received for an asset prior to the expiration of its useful physical life is no more than a reflection of the market value of the asset at a particular point in time. It is apparent, therefore, that a redetermination of salvage value may not be made without a clear showing of the necessity for redetermining the useful life. On this point, the Regulations are clear.

It should also be noted that the present Regulations differ materially from those first proposed and

published in the Federal Register on November 11, 1955. The proposed Regulations provided as follows:

> "Salvage value is the amount realizable upon sale or other disposition of an asset when it is no longer useful in the taxpayer's trade or business or in the production of his income and is retired from service by the taxpayer. Salvage, when reduced by the cost of removal, is referred to as net salvage. The time at which an asset is retired from service may vary according to the policy of the taxpayer. If the taxpayer's policy is to dispose of assets which are still in good operating condition, the salvage value may represent a relatively large proportion of the original basis of the asset. However, if the taxpayer customarily uses an asset until its inherent useful life has been substantially exhausted, salvage value may represent no more than junk value."

It is significant that the language of the present Regulations, "determined at the time of acquisition," and "salvage value shall not be changed at any time after the determination made at the time of acquisition merely because of changes in price levels," was not present in the Proposed Regulations.

The defendant next urges upon us a number of Tax Court cases, and one from the Sixth Circuit Court of Appeals, as controlling in this matter. The principal decision upon which reliance is placed is Cohn v. United States, 259 F.2d 371, 378 (6th Cir., 1958). In that case, assets used in the operation of three flying schools were depreciated over an estimated useful life designed to coincide with the termination of the flying school programs in 1944. The assets involved were sold in 1944 at prices in excess of the undepreciated cost as of the beginning of the taxable

year. In affirming the trial court's denial of the depreciation allowance for the year of sale, the Court of Appeals said:

> "But the Government is not contending that salvage value should be adjusted annually in order to conform with current market values, or that it should be adjusted at all on account of 'mere fluctuation in market value.' In so far as this case is concerned *the issue is whether salvage value can be adjusted at or near the end of the useful life of the asset* when it is shown by an actual sale of the asset that there is a substantial difference between what was estimated and what it actually is. We are not concerned with mere fluctuations or with any fluctuations from year to year. On the contrary, we have a single and final adjustment in the closing of the books on the asset involved. Under such circumstances the practical difficulties urged upon us are largely nonexistent. (Emphasis added.)
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> * * * *
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> "Depreciation involves a combination of useful life and salvage value, both estimated. If, under certain circumstances, depreciation can be reconsidered through a redetermination of useful life, it would seem logical to permit, at least at the same time, a reconsideration and redetermination of salvage value. Since a change in the depreciation allowance is not applied retroactively, such a change in the salvage value would not affect prior taxable years. In Wier Long Leaf Lumber Co., 9 T.C. 990, 998 [CCH Dec. 16, 1957], reversed on other grounds, 5 Cir. 173 F.2d 549, the Tax Court, in discussing the method to be used in arriving at the 'reasonable allowance' pro-

> vided by the statute for depreciation on mill property owned by the taxpayer, referred to 'the currently ascertained' salvage value and stated, 'An adjustment to correct for mistaken salvage value is no different from an adjustment of a mistaken estimate of years of use.' Appellants also rely upon this case, contending that in the Court's later consideration of the depreciation allowance on automobiles it stated the rule which is now urged upon us by them. That the question with respect to the automobiles was not the same question previously considered, is shown by the Court's statement: 'Granting that depreciation deductions computed in the first instance upon an assumed salvage value must be adjusted from time to time upon ascertainment of inaccuracies in that assumed value, just as adjustments are required for changes in estimates of anticipated life * * *, that is not the question submitted.' "

In Cohn, therefore, as in a number of other cases relied upon by defendant, the Court was concerned with assets the estimated useful lives of which were about to expire. The useful life estimate in Cohn was the period of time for which these assets were expected to be useful in the business. As the business was about to terminate, the time of sale of the assets was an appropriate time to reconsider the estimated useful life and also the estimate of salvage. This decision makes good sense. The taxpayer anticipated the use of the assets in his business only until 1944. At that time, they ceased to be of use and a proper accounting of the original estimates could be made. In the case at bar, and in every case in which property is sold as part of a going concern, the value of the property on the date of sale or the end of the year on

which the sale occurs will very rarely coincide with the estimated salvage value. It is my view that the sale price received for the assets does not properly reflect "salvage value." Rather, it merely reflects the value of the property at a particular point of time *prior* to the date at which the estimate of salvage value is to be judged, *i.e.*, at the end of the estimated useful life of the property. The sale merely reflects a probable interim appreciation (or depreciation) in the value of the property due to a variety of factors. The Regulations are quite specific in their renunciation of a fluctuation in market value as a guideline for depreciation allowances. See Regs., section 1.167(a)-1(c).

[3] In Wier Long Leaf Lumber Co. v. C. I. R., 9 T.C. 990 (1957), reversed on other grounds, 5 Cir., 173 F.2d 549 (1949), the taxpayer operated a sawmill and owned adjoining tracts of timber. Depreciation of the mill was based upon an estimate of the number of years during which the timber lands would yield sufficient raw material for the mill. The Tax Court sustained the Comissioner in disallowing the taxpayer any deduction for depreciation in the year of the sale of the mill because the price received therefor was in excess of the undepreciated cost of the mill. At the time of sale, however, it appears that the timber supply was substantially exhausted so that the basis of the estimate of useful life had been realized. In sustaining the disallowance of depreciation on the mill, the Court stated:

> "In the present taxable year petitioner had all of the facts before it upon which it could compute an accurate amount to be deducted by it as its depreciation allowance for that year. In order to arrive at the correct amount, i. e., the 'reasonable allowance' under the statute, it had only to adjust the annual deduction which it proposed to

take for the instant year by comparing its basis for the property with the total deductions previously taken and the *currently ascertained correct salvage value.* It has long been the rule that depreciation deductions are to be corrected in any year when it is apparent that the factor involving the extent of the useful life is erroneous (see e. g., Washburn Wire Co. v. Commissioner, (C.C.A. 1st Cir.), 67 Fed.(2d) 658), and that the reasonableness of a deduction for depreciation is to be determined upon conditions known to exist at the end of the period for which the return is made. Regulations 111, sec. 29.23(1)-5. See Commissioner [of Internal Revenue] v. Mutual Fertilizer Co. (C.C.A., 5th Cir.), 159 Fed.(2d) 470. An adjustment to correct for mistaken salvage value is no different from an adjustment of a mistaken estimate of years of use. In this manner depreciation can be kept to an accurate provision for the return of petitioner's capital investment in the property. This is what the law contemplates. See Helvering v. Virginian Hotel Corporation, 319 U.S. 523 [63 S.Ct. 1260, 87 L.Ed. 1561]." 9 T.C. at 998. [Emphasis added.]

Again it should be noted that this aspect of the case is similar to Cohn in that the estimated useful life of the assets—whether gauged by their physical useful life or by the taxpayer's intended useful life of them in the business—terminated, or came very near to termination, in the year of sale. This is not the case at bar. Further, another set of assets was employed by the taxpayer in Wier—automobiles—which were disposed of at the same time as the mill. In *denying the disallowance* for depreciation in the year of sale

on these assets, the Tax Court, at p. 999 of 9 T.C., said:

> "It must be taken as settled that mere appreciation in value due to extraneous causes has no influence or the depreciation allowance, one way or the other. The sole fact therefore in any specific situation that a given price is received for articles not fully depreciated throws no light on the effect upon the depreciation allowance. If a higher price was available for the automobiles because of a miscalculation as to their useful life, a different result would follow from an enhanced sale price due to appreciated value. * * * The depreciation deduction cannot be disallowed merely by reason of the price received for the article without consideration of other factors." (Citations omitted.)

It appears to me that the distinction drawn by the Tax Court is correct. It is plain from the decision that a sale of an asset at the end of its useful life for an amount in excess of its undepreciated cost at the beginning of the year of sale will justify a redetermination of salvage value. On the other hand, it is equally clear that the Tax Court held that sale of assets prior to the end of "useful life" at a price in excess of undepreciated cost at the beginning of the year of sale does not justify a redetermination of salvage value because the excess of price over cost is mere appreciation in value.

Other cases relied upon by the defendant involve the same distinction pointed out in the Cohn and Wier decisions.

Although the defendant apparently has not relied upon Revenue Ruling 62-92, 1962 Cum.Bull. 29, 30, dealing with this subject, it is advisable to refer to it as pertinent. The headnote of the Ruling reads:

> "The depreciation deduction for the taxable year of disposition of an asset used in the trade or business * * * otherwise properly allowable under the taxpayer's method of accounting for depreciation, is limited to the amount, if any, by which the adjusted basis of the asset at the beginning of the year exceeds the amount realized from sale or exchange."

The body of the Ruling discusses the Cohn case, supra, and proceeds to assert that the Regulations saying there shall be no change in salvage value because of fluctuations in market value "does not preclude adjustment of salvage value where there is a clear and convincing basis therefor even though no adjustment of useful life is required." It is apparent that this Ruling is broader than the decision in Cohn. Were it to be followed, it certainly would encompass the facts of the case at bar. And yet, the Ruling defines Cohn as a case in which "it was held that it is proper * * * in computing the deduction for depreciation of an asset, to adjust salvage value *at or near the end of the useful life of an asset* where there is a difference between what was estimated and what salvage value as shown by actual sale proves to be." (Emphasis added.) Thus, I must conclude that either the Ruling is limited to the fact situation of disposal of assets at or near the end of useful life, or that the Ruling is erroneous as a matter of law. The result of such a decision being identical on the facts here, it becomes unnecessary to make the choice.

It is therefore my opinion that the Commissioner improperly disallowed the deduction in question and that plaintiff is entitled to a refund of the monies paid.

See the recent case of Motorlease Corporation v. United States, D.C. 215 F. Supp. 356.

Plaintiff will please prepare appropriate Findings of Fact, Conclusions of Law, Form of Judgment and Order for Judgment.

APPENDIX B

UNITED STATES COURT OF APPEALS
FOR THE EIGHTH CIRCUIT

No. 17,555

UNITED STATES OF AMERICA, APPELLANT

v.

S & A COMPANY, APPELLEE

Appeal from the United States District Court for the District of Minnesota.

[November 27, 1964.]

Before VAN OOSTERHOUT, BLACKMUN and MEHAFFY, Circuit Judges.

BLACKMUN, Circuit Judge.

This tax controversy centers on the unanticipated and non-customary good-faith sale, during the taxpayer's fiscal year 1956, of all operating assets used in its business of manufacturing and marketing outboard motors. The sale price was greater than the assets' adjusted basis at the beginning of the tax year and, indeed, was even greater than original cost. The question is whether, on these facts, the taxpayer is entitled to any deduction for depreciation on the sale assets in the sale year. Chief Judge Devitt found

that the deduction claimed was a "reasonable allowance", within the meaning of § 167(a) of the Internal Revenue Code of 1954, unless the sale "in and of itself creates a reason for changing the depreciation allowance". He concluded that it did not.[1] 218 F. Supp. 677 (D. Minn. 1963). Judgment for the taxpayer in the amount of $72,590.76 was entered.

From a practical point of view, the issue is whether, on the one hand, a depreciation in a favorable sale year may serve to offset ordinary income, with, as a result, greater capital gain on the sale, or, on the other hand, may not be so offset, with the resulting greater ordinary income and less capital gain.[2]

Here, once again, see *General Bancshares Corp.* v. *Commissioner*, 326 F.2d 712, 713 (8 Cir. 1964), cert. denied, . . . U.S. . . ., it may offhand seem surprising that this question arises only now, after the modern federal income tax and depreciation as a specified deduction have been with us continuously for over fifty years. Revenue Act of 1913, § II B and G(b). Nevertheless, the point is one strenuously in contest at the present time. The cases recently decided do not appear to be uniform. The Second Cir-

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[1] It has been said, as to this holding, "The court's rejection of the Commissioner's position is supported by both authority and reason." 48 Minn. L. Rev. 628, 632-33 (1964).

[2] With the addition, by the Revenue Act of 1962, Pub. L. 87-834, § 13 (a) (1), 76 Stat. 1032, of what is now § 1245 of the 1954 Code, applicable to taxable years beginning after 1962, the issue no longer exists for the type of property here involved. By this specific statute, capital gain treatment is not now available. The statute, however, does not purport to affect directly the depreciation provisions of the Code. See, also, § 1250 of the 1954 Code, added by the Revenue Act of 1964, Pub. L. 88-272, § 231(a), 78 Stat. 100, and applicable to taxable years ending after 1963.

cuit, in opinions simultaneously filed by two separate panels on July 15, 1964, with a different judge vigorously dissenting in each case, has upheld the disallowance of the deduction. *Fribourg Nav. Co.* v. *Commissioner*, . . . F.2d . . . (2 Cir. 1964); *United States* v. *Motorlease Corp.*, . . . F.2d . . . (2 Cir. 1964). To the same effect is *Killebrew* v. *United States*, 64-2 USTC, par. 9728 (E.D. Tenn. 1964). On the other hand, three district courts, in addition to Judge Devitt here, have approved deductibility and rendered decisions in favor of the taxpayer. *Wyoming Builders, Inc.* v. *United States*, 227 F. Supp. 534 (D. Wyo. 1964), on appeal to the Tenth Circuit; *Kimball Gas Products Co.* v. *United States*, 63-2 USTC, par. 9507 (W.D. Tex. 1962), on appeal to the Fifth Circuit; and *Motorlease Corp.* v. *United States*, 215 F.Supp. 356 (D. Conn. 1963), which the Second Circuit reversed by its split decision.

In addition, the Tax Court, on September 29, 1964, in a decision reviewed by the entire court (with one judge concurring separately and five judges dissenting), although reciting agreement with the results on the facts of *Fribourg* and *Motorlease*, has disagreed "with the rationale" of those decisions and has upheld depreciation in the year of sale. *Macabe Co.*, 42 T.C. No. 87. And in still another case, decided October 20, 1964, and reviewed by the entire court (with three judges concurring separately and one judge dissenting), the Tax Court disallowed acquisition-year depreciation where the sale was negotiated during the acquisition year and closed at the very beginning of the succeeding year. *Smith Leasing Co.*, 43 T.C. No. 5.

We are confronted, therefore, with varying approaches to the problem.

The facts here. These are established by the pleadings and stipulations. The taxpayer, S & A Company, uses the fiscal year ended August 31 and the accrual method of accounting. On April 1, 1956, the taxpayer sold all its outboard motor operating assets to McCulloch Corporation for cash, notes, and the assumption of liabilities. McCulloch acquired the assets it so purchased "for the purpose of continuing to carry on the business of manufacturing and selling outboard motors in the same manner as said business was carried on by" S & A and "has continued and expects to continue to carry on said business at the same location with substantially the same employees".

Taxpayer timely filed its return for its fiscal year 1956. It allocated the sale price among the several assets sold and elected to report its gain on the installment basis. In the return it claimed a deduction for depreciation on the sale assets for the period from the beginning of the fiscal year to the date of the sale. The amount of the claim was consistent with the straight-line depreciation which had been asserted by the taxpayer and which had been allowed by the Commissioner of Internal Revenue with respect to the taxpayer's returns for fiscal 1955 and prior fiscal years. The Commissioner, however, disallowed the deduction for fiscal 1956.

The government by its brief concedes, and the district court found: At all times from its acquisition of the depreciable assets and until their sale, the taxpayer intended to use those assets in its business for their entire economic life. The taxpayer also estimated their period of business usefulness to be the entire economic life. This expectation "at all times prior to the effectuation of the sale" was reasonable and consistent with prior experience. At no time before the sale did the taxpayer have any plan to

sell or otherwise dispose of the depreciable assets before the end of their life. This life had not terminated at the time of the sale.

Questions which are not before us. It is well to note what is not in contest here: (1) no question is raised as to the taxpayer's allocation of the sale proceeds among the several assets sold; the propriety of this is accepted. (2) No question is raised as to the taxpayer's right to report its gain on the sale by the installment method; this is assured by § 453 of the 1954 Code. (3) No question is raised as to the taxpayer's use of the straight line method of depreciation; this is permitted by § 167(b)(1) of the Code. And (4) no question is raised as to the amount of the depreciation claimed, that is, as to its reasonableness and propriety, if any depreciation is allowable at all.

The issue, therefore, we emphasize again, is simply whether the fact that this favorable sale took place during the tax year necessitates, in the light of all the other facts here, the disallowance of otherwise allowable depreciation.

The statute and the regulations. The 1954 Code, of course, controls. Section 167(a) states simply and flatly, "There shall be allowed as a depreciation deduction a reasonable allowance for the exhaustion, wear and tear . . . of property used in the trade or business". The section goes on to provide that the "reasonable allowance" shall be computed under the straight line method, employed by the taxpayer here, or under one of other acceptable methods. Subsection (f)[3] provides that "The basis on which exhaus-

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[3] Subsection (f) of § 167 has now become subsection (g). This redesignation was effected by the Revenue Act of 1962, § 13(c)(1), Pub. L. 87-834, 76 Stat. 1034.

tion, wear and tear . . . are to be allowed . . . shall be the adjusted basis provided in section 1011 for the purpose of determining the gain on the sale or other disposition of such property". This adjusted basis, by § 1012, with exceptions not significant here, "shall be the cost of such property". Thus, the statute establishes the depreciation standard of a "reasonable allowance" and it gears depreciation to cost. It does not define the terms "salvage value" or "useful life"; the latter does appear in the statute and both are used in the regulations.

The pertinent portions of the regulations under the 1954 Code are set forth in the margin.[4] It is readily

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[4] § 1.167(a)-1 Depreciation in general

(a) Reasonable allowance. . . . The allowance is that amount which should be set aside for the taxable year in accordance with a reasonably consistent plan (not necessarily at a uniform rate), so that the aggregate of the amounts set aside, plus the salvage value, will, at the end of the estimated useful life of the depreciable property, equal the cost or other basis of the property . . . An asset shall not be depreciated below a reasonable salvage value . . . The allowance shall not reflect amounts representing a mere reduction in market value. . . .

(b) Useful life. For the purpose of section 167 the estimated useful life of an asset is not necessarily the useful life inherent in the asset but is the period over which the asset may reasonably be expected to be useful to the taxpayer in his trade or business or in the production of his income. . . . Salvage value is not a factor for the purpose of determining useful life. . . . The estimated remaining useful life may be subject to modification by reason of conditions known to exist at the end of the taxable year and shall be redetermined when necessary regardless of the method of computing depreciation. However, estimated remaining useful life shall be redetermined only when the change in the useful life is significant and there is a clear and convincing basis for the redetermination. . . .

(c) Salvage. Salvage value is the amount (determined at

the time of acquisition) which is estimated will be realizable upon sale or other disposition of an asset when it is no longer useful in the taxpayer's trade or business or in the production of his income and is to be retired from service by the taxpayer. Salvage value shall not be changed at any time after the determination made at the time of acquisition merely because of changes in price levels. However, if there is a redetermination of useful life under the rules of paragraph (b) of this section, salvage value may be redetermined based upon facts known at the time of such redetermination of useful life. . . . The time at which an asset is retired from service may vary according to the policy of the taxpayer. If the taxpayer's policy is to dispose of assets which are still in good operating condition, the salvage value may represent a relatively large proportion of the original basis of the asset. However, if the taxpayer customarily uses an asset until its inherent useful life has been substantially exhausted, salvage value may represent no more than junk value. Salvage value must be taken into account in determining the depreciation deduction either by a reduction of the amount subject to depreciation or by a reduction in the rate of depreciation, but in no event shall an asset (or an account) be depreciated below a reasonable salvage value. . . .

§ 1.167(a)-8 Retirements

(a) Gains and losses on retirements. For the purposes of this section the term "retirement" means the permanent withdrawal of depreciable property from use in the trade or business or in the production of income. The withdrawal may be made in one of several ways. For example, the withdrawal may be made by selling or exchanging the asset, or by actual abandonment. . . .

(1) Where an asset is retired by sale at arm's length, recognition of gain or loss will be subject to the provisions of sections 1002, 1231, and other applicable provisions of law. . . .

§ 1.167(a)-10 When depreciation deduction is allowable

(a) A taxpayer should deduct the proper depreciation allowance each year. . . .

(b) The period for depreciation of an asset shall begin

apparent that these, too, as is to be expected, tie depreciation to cost; that they take into account a salvage value at the end of the asset's useful life; that useful life is the reasonably expected period of the taxpayer's business use of the asset; that useful life and salvage value are both estimates and are made at acquisition; that they deny effects occasioned by market fluctations; that they refer to the taxpayer's "policy" of asset disposal; that they speak in terms of tax years, including both the year the asset is placed in service and the year it is retired, and in terms of deductibility each year; that a depreciable asset's retirement may be effected by sale; that gain or loss may result on the sale; and that reasonableness is determined upon end-of-the-year conditions.

We particularly note that the Second Circuit majority in *Motorlease*, supra, p. . . . of . . . F.2d., stated that "neither the Code nor the regulations are dispositive of the issue", and that the *Fribourg* and *Motorlease* dissenters took issue with that statement.

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when the asset is placed in service and shall end when the asset is retired from service. A proportionate part of one year's depreciation is allowable for that part of the first and last year during which the asset was in service. . . .

§ 1.167(b)-(o) Methods of computing depreciation

(a) In general. Regardless of the method used in computing depreciation, deductions for depreciation shall not exceed such amounts as may be necessary to recover the unrecovered cost or other basis less salvage during the remaining useful life of the property. The reasonableness of any claim for depreciation shall be determined upon the basis of conditions known to exist at the end of the period for which the return is made. It is the responsibility of the taxpayer to establish the reasonableness of the deduction for depreciation claimed. Generally, depreciation deductions so claimed will be changed only where there is a clear and convincing basis for a change. . . .

Legislative history. Until 1942 any gain on the sale of a depreciable business asset was taxed at ordinary rates. Consequently, the allowance or disallowance of depreciation in the sale year, with corresponding presence or absence of adjustment in basis, made no difference in ultimate tax. The 1942 Act extended capital gain treatment to gains realized upon the sale of certain depreciable non-inventory business assets.[5] Thereafter, on a number of occasions, Congress was advised of situations deemed to present undeserving capital gain advantages and of the possible need to treat certain gains in this business asset area as ordinary income. See Hearings Before the House Committee on Ways and Means, 80th Cong., 1st Sess., on Revenue Revisions 1947-48, Part 5, p. 3756; remarks of Senator Milliken in connection with H.R. 8920, 81st Cong., 2d Sess., 96 Cong. Rec. 14057 (1950); H. Rep. No. 3124, 81st Cong., 2d Sess. 29 (1950); H. Rep. No. 586, 82d Cong., 1st Sess. 26 (1951); Hearings Before the Senate Committee on Finance, 83d Cong., 2d Sess., on H. R. 8300, Part 3, p. 1324; H. Rep. No. 1337, 83d Cong., 2d Sess. A275 (1954); remarks of Representative Curtis at 100 Cong. Rec. 3678 (1954); remarks of the President in his budget message to Congress of January 18, 1960, Budget of the United States Government for the Fiscal Year Ending June 30, 1961, p. M-11; Treasury Department Release A-761, dated February 15, 1960; letter dated April 20, 1961, of the President to Congress, Hearings Before the House Committee on Ways and Means on the President's 1961 Tax Recommendations, vol. 1, p. 13; H. Rep. No.

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[5] Revenue Act of 1942, § 151(b), which added subsection (j) to § 117 of the 1939 Code. This, with later amendments, came over to the 1954 Code as § 1231.

1447, 87th Cong., 2d Sess. 66-67 (1962); and S. Rep. No. 1881, 87th Cong., 2d Sess. 95 (1962). Congress, however, did not act on all these recommendations and, when it did, it changed only the classification from capital gain to ordinary income. It did not change the depreciation section. See, for example, Revenue Act of 1950, § 216(c), adding subsection (g)(3) to § 117 of the 1939 Code, now § 1238 of the 1954 Code; Revenue Act of 1951, § 328(a), adding subsection (o) to § 117 of the 1939 Code, now § 1239 of the 1954 Code; Revenue Act of 1962, § 13 (a)(1), adding § 1245 to the 1954 Code; and Revenue Act of 1964, § 231(a), adding § 1250 to the 1954 Code.

As to all this, the government says that the suggestions to Congress were directed at sale gains attributable to depreciation allowable in prior years and not to sale year depreciation.

Supreme Court cases. United States v. *Ludey*, 274 U.S. 295, 300-01 (1927), contains Mr. Justice Brandeis' characterization of depreciation [6] as the "reduc-

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[6] "The depreciation charge permitted as a deduction from the gross income in determining the taxable income of a business for any year represents the reduction, during the year, of the capital assets through wear and tear of the plant used. The amount of the allowance for depreciation is the sum which should be set aside for the taxable year, in order that, at the end of the useful life of the plant in the business, the aggregate of the sum set aside will (with the salvage value) suffice to provide an amount equal to the original cost. The theory underlying this allowance for depreciation is that by using up the plant, a gradual sale is made of it. The depreciation charged is the measure of the cost of the part which has been sold. When the plant is disposed of after years of use, the thing then sold is not the whole thing originally acquired. The amount of the depreciation must be deducted from the original cost of the whole in order to determine the cost of

tion" of the asset by wear and tear throughout its useful life in the business; as constituting, in theory, "a gradual sale"; and as requiring a corresponding adjustment downward in original cost, despite the absence of a specific provision to that effect in the then controlling statute.[7] *Massey Motors, Inc.* v. *United States*, 364 U.S. 92, 93, 107 (1960), refines the *Ludey* approach with the rule that the reasonable allowance for depreciation of business property "is to be calculated over the estimated useful life of the asset while actually employed by the taxpayer, applying a depreciation base of the cost of the property to the taxpayer less its resale value at the estimated time of disposal", and that "the useful life of the asset be related to the period for which it may reasonably be expected to be employed in the taxpayer's business". *Hertz Corp.* v. *United States*, 364 U.S. 122 (1960), accompanies *Massey* and upholds the provision of the regulations that "in no event shall an asset . . . be depreciated below a reasonable salvage value". One must mention, also, *Detroit Edison Co.* v. *Commissioner*, 319 U.S. 98, 101 (1943), with its concise statement of the purpose of the depreciation deduction,[8] repeated with approval in *Massey*,

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that disposed of in the final sale of properties. Any other construction would permit a double deduction for the loss of the same capital assets."

[7] The 1954 Code contains such a provision in its § 1016 (a) (2). So have all predecessor Revenue Acts since that of 1924, with its § 202 (b).

[8] "The end and purpose of it all is to approximate and reflect the financial consequences to the taxpayer of the subtle effects of time and use on the value of his capital assets. For this purpose it is sound accounting practice annually to accrue as to each classification of depreciable property an

p. 104 of 364 U. S., and *Virginian Hotel Corp.* v. *Helvering*, 319 U.S. 523, 525-26 (1943), with its emphasis on the continuity of wear and tear and on the year as the unit of taxation.

We emphasize at this point that the automobiles with which *Massey* was concerned were not retained by those taxpayers for their economic life and had not been acquired with the intent so to retain them for that period. Thus their "salvage value was not junk value but the resale value at the time of disposal" [9] and "the experience of the taxpayers clearly indicates a utilization of the asset for a substantially shorter period than its full economic life". Pp. 95-97 of 364 U.S. It was in the context of these factual observations that the Court made its references, pp. 97 and 101, to salvage value, at the end of full economic life, as being "ordinarily nominal"; to the conversion of amounts "from income taxable at ordinary rates to that taxable at the substantially lower capital gains rates"; to the effect that "Congress intended by the depreciation allowance not to make taxpayers a profit thereby, but merely to protect them from a loss"; and that "Accuracy in accounting requires that correct tabulations, not artificial ones, be used".

Other pertinent cases. Cohn v. *United States*, 259 F.2d 371 (6 Cir. 1958), concerned depreciable assets owned by three flying schools, the programs of which had December 31, 1944, as the "target date"

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amount which at the time it is retired will with its salvage value replace the original investment therein."

[9] It is to be noted, however, that in *Commissioner* v. *Evans*, the companion case to *Massey*, and covered by the same opinion, the salvage value as determined by the Commissioner was not identical with sale price but was, in fact, lower than sale price. Pp. 94-95 of 364 U.S.

of reasonable maximum duration. Depreciation was computed accordingly but with no provision for salvage value. The assets of each school were sold at or about the end of useful life at prices in excess of adjusted cost at the beginning of the tax year. Depreciation for the year of sale was claimed but disallowed. The district court upheld the disallowance for the sale year and, as to one school, even for the year preceding sale. The Sixth Circuit approved what it regarded as "a reconsideration and redetermination of salvage value" and described the question before it in the following words, p. 378 of 259 F.2d:

> "In so far as this case is concerned the issue is whether salvage value can be adjusted at or near the end of the useful life of the asset when it is shown by an actual sale of the asset that there is a substantial difference between what was estimated and what it actually is. We are not concerned with mere fluctuations or with any fluctuations from year to year. On the contrary, we have a single and final adjustment in the closing of the books on the asset involved."

Wier Long Leaf Lumber Co., 9 T.C. 990 (1947), reversed in part, on another issue, 173 F.2d 549 (5 Cir. 1949), concerned depreciation on a sawmill and on three business automobiles. Here the useful life of the mill was dependent upon available standing timber. The mill was favorably sold, due to war conditions, at the time the timber was substantially exhausted. The automobiles were sold in the same year but before the end of their estimated useful life. The Tax Court, in a decision reviewed by the court, with five dissents, disallowed depreciation on the mill in the year of sale, but, with two dissents, allowed it on the automobiles. The court's theory of decision

as to the mill is revealed when it refers to "the currently ascertained correct salvage value" and an "adjustment to correct for mistaken salvage value", p. 998 of 9 T.C. On the automobile issue the court observed, p. 999, that "mere appreciation in value due to extraneous causes has no influence on the depreciation allowance, one way or the other. . . . The sole fact . . . that a given price is received for articles not fully depreciated throws no light on the effect upon the depreciation allowance". The court thus drew a distinction between what it regarded, on the facts of that case, as a justifiable adjustment in salvage value on a sale at or near the end of economic life and the impropriety of such an adjustment merely because of the fact of sale in midlife. It may be of some interest and significance, so far as the Commissioner's attitude is concerned, that he acquiesced in *Wier*, 1948-1 C.B. 3, for fourteen years and then, after the present suit was instituted, withdrew that acquiescence, 1962-1 C.B. 5.

This same distinction, as to the timing of the sale, appears to have been made in *Kimball Gas Products Co.* v. *United States*, supra, 63-2 USTC, par. 9507 (W.D. Tex. 1962), at p. 89127, now on appeal to the Fifth Circuit. Mr. Justice Harlan in his separate dissenting-concurring opinion in *Massey* observed, p. 113 of 364 U.S., that there "even the Commissioner does not contend that a taxpayer who *happens* to dispose of some asset before its physical exhaustion must depreciate it on a useful life equal to the time it was actually held". Although this statement appears in dissent, it is factual in nature and we see no reason why it is not to be accepted as true.

Wyoming Builders, Inc. v. *United States*, supra, 227 F. Supp. 534 (D. Wyo. 1964), now on appeal to the Tenth Circuit, and *Motorlease Corp.* v. *United*

States, supra, 215 F.Supp. 356 (D. Conn. 1963), reversed, as above noted, by the Second Circuit, are other cases where, with opposition by the government, trial courts have allowed depreciation in the year where the asset was sold at a price greater than adjusted basis at the beginning of the year.

Then came the Second Circuit's decisions in *Fribourg* and *Motorlease*, supra. *Fribourg* concerned a ship sold, after two years of its three year "concededly reasonable" estimated life, at a price made extraordinarily favorable because, as the Court described it, the estimate of economic life and salvage value, originally specifically approved by the Commissioner, "was thrown out of kilter by a scarcity of ships resulting from the Suez Crisis of 1956-1957, which sharply inflated the values of ships normally considered obsolete". *Motorlease* concerned vehicles sold or traded in by an automobile lessor, as a general practice, after one or two years. In *Fribourg* the majority observed that, "Though perhaps logically inconsistent", its conclusion was "strongly suggested" by *Cohn*, and that "the increment in [the ship's] value resulted from a fortuity normally associated with capital gain". *Killebrew* v. *United States*, supra, 64-2 USTC, par. 9728 (E.D. Tenn.) is a district court decision approving disallowance.

Randolph D. Rouse, 39 T.C. 70, 76-77 (1962), did not draw the distinction which, as we have noted, was made in *Cohn* and *Wier*. The taxpayer there, because of changes in real estate conditions, sold certain houses he had held for rental. His sales prices were in excess of adjusted basis as of the year's beginning. The Tax Court judge, in an opinion not reviewed by the entire court, concluded, citing *Cohn*, "Accordingly, no depreciation deduction is allowable on account of a home thus sold for the taxable year

during which it was sold". In rather dramatic contrast, however, he also concluded that the Commissioner erred in disallowing claimed depreciation on similar houses not sold. Two later single judge cases followed *Rouse, Fribourg Nav. Co.*, 21 T.C.M. 1533 (1962), affirmed by the Second Circuit, supra, and *Contra Costa Trucking Co.*, 22 T.C.M. 1018 (1963). See also, *Edward V. Lane*, 37 T.C. 188 (1961), which, however, concerned a taxpayer who employed the completed contract method and thus was not required to make the original estimates for annual depreciation deductions.

Rouse was followed by the September 29, 1964, decision of the Tax Court in *Macabe Company, Inc.*, supra. This case concerned a downtown Portland, Oregon, office building reconstructed after acquisition by the taxpayer. It was "unexpectedly disposed of" in midlife, partly because of the cash requirements of the estate of a deceased shareholder of the taxpayer. It was stipulated that after reconstruction of the building the value of downtown rental properties in Portland "increased substantially". The Tax Court majority concluded that the Commissioner's position failed to take into account the distinction between true depreciation, that is, the gradual exhaustion of property, on the one hand, and, on the other, a rise or fall in value because of market conditions, and, further, that the Commissioner failed to comply with the underlying intent of the statute and the provisions of his own regulations. It noted the Second Circuit's opinions in *Fribourg* and *Motorlease;* chose not to disagree with the results in those two cases on the theory that at least a portion of the gains there seemed to have resulted from "inaccurate estimates" and that there was lack of proof as to the gain's being due to market appreciation; concluded, appar-

ently, that the opposite was true in *Macabe;* and stated that, to the extent that *Rouse,* supra, was inconsistent, "we decline to follow it". Judge Withey concurred on the ground that Congress, in allowing a deduction for depreciation, did so with the intent that it was to be offset against ordinary income and not against a capital gain resulting from a sale or exchange of the asset. *Smith Leasing Co.,* which we have noted above, came down three weeks later.

In addition, we note, for what it may be worth, that there is an imposing number of other older cases which reveal situations where depreciation has been computed and allowed during the year of a favorable sale. Among these are the Supreme Court cases of *United States* v. *Ludey,* supra, 274 U.S. 295, reversing 61 Ct. Cl. 126, and *Eldorado Coal & Mining Co.* v. *Mager,* 255 U.S. 522, 526 (1921); our own case of *Forrester Box Co.* v. *Commissioner,* 123 F.2d 225 (8 Cir. 1941); apparently the Second and Third Circuit cases of *Kittredge* v. *Commissioner,* 88 F.2d 632 (2 Cir. 1937); *Beckridge Corp.* v. *Commissioner,* 129 F.2d 318 (2 Cir. 1942); and *Rieck* v. *Heiner,* 25 F.2d 453, 454 (3 Cir. 1928), cert. denied 277 U.S. 608; the Court of Claims case of *Hall* v. *United States,* 43 F.Supp. 130, 131 (Ct. Cl. 1942), cert. denied 316 U.S. 664; and a number of Board of Tax Appeals cases, *Grosvenor Atterbury,* 1 BTA 169, 171 (1924); *Even Realty Co.,* 1 BTA 355, 356 (1925); *W. W. Carter Co.,* 1 BTA 849, 850 (1925); *Star Sporting Goods Co.,* 1 BTA 1266 (1925); *Keighley Mfg. Co.,* 2 BTA 10, 11 (1925); *Marchetti Roma Cafe Co.,* 2 BTA 529, 530 (1925); *Walter Frank,* 2 BTA 905 (1925); *Cotton Concentration Co.,* 4 BTA 121, 123 (1926); *Island Line Shipping Co.,* 4 BTA 1055 (1926); *Seton Falls Realty Co.,* 6 BTA 883, 884 (1927); *Parkersburg & Marietta Sand Co.,*

11 BTA 87, 90 (1928); *Louis Kalb*, 15 BTA 865 (1929); *Max Eichenberg*, 16 BTA 1368, 1369 (1929); *Franklin Lumber & Power Co.*, 18 BTA 1207 (1930), affirmed on this issue but modified in another respect, 50 F.2d 1059 (4 Cir. 1931); *Herbert Simons*, 19 BTA 711, 712 (1930); *Clark Thread Co.*, 28 BTA 1128, 1150-51 (1933), affirmed 100 F.2d 257 (3 Cir. 1938); and *Thos. Goggan & Bro.*, 45 BTA 218 (1941). See *Duncan-Homer Realty Co.*, 6 BTA 730 (1927).

Rulings. There is also a series of administrative pronouncements in which depreciation to the date of sale seems consistently to have been recognized. I.T. 1158, I-1 C.B. 173 (1922); I.T. 1494, I-2 C.B. 1920-21 (1922); A.R.R. 6930, III-1 C.B. 45 (1924); G.C.M. 1597, VI-1 C.B. 71 (1927); the publication of *Rieck* v. *Heiner*, supra, at VII-1 C.B. 200 (1928); the Commissioner's acquiescence, supra, 1948-1 C.B. 3, in *Wier Long Leaf Lumber Co.*, on the automobile issue as well as on the mill issue; and the examples in Reg. § 1.1238-1 which remain in substantially the same form since the issuance of T. D. 5851, 1951-2 C.B. 63.

We recognize, of course, that the Commissioner may change his interpretation of a statute to correct a mistake of law. *Automobile Club* v. *Commissioner*, 353 U.S. 180, 183-4 (1957); *Stevens Bros. Foundation, Inc.* v. *Commissioner*, 324 F.2d 633, 641 (8 Cir. 1963), cert. denied 376 U.S. 969. And the Commissioner would detract from the significance, if any, of these cases and rulings by urging (a) that most of them appeared in the 1920's; (b) that none occurred later than 1942 when capital gain rates were made applicable to favorable dispositions of certain business assets; (c) that in every reported case since

1942 the Commissioner has opposed the deduction; (d) that in some of these the taking of depreciation to the date of sale was no more than a "mere recitation"; and (e) that the regulations' examples, while "unfortunate" and an "inadvertency", are not in the section on depreciation and are not intended as an illustration of proper depreciation allowances.

Summary. We thus have a situation where (a) the statutes and the regulations do not, in so many specific words, resolve the situation before us; (b) the successive revenue statutes have shown a disposition on the part of Congress not to tamper comprehensively with final year depreciation; (c) the Supreme Court's guildelines do not afford a definitive answer to our present question; (d) the Commissioner and the courts for some time, at least, accepted depreciation in the favorable-sale year; (e) the Tax Court in *Wier* in 1947 and the Sixth Circuit in *Cohn* in 1958 upheld a redetermination of salvage value when a favorable sale took place at or near the end of the originally intended and estimated useful life; (f) nevertheless, the Tax Court in *Wier* also approved final year depreciation on automobiles sold in midlife; (g) three district courts have approved and one has disapproved year-of-sale depreciation; (h) the Second Circuit, dividedly, has upheld disallowance of such depreciation; and (i) the Tax Court, by an 11 to 5 vote, has disagreed with the Second Circuit's reasoning, has overturned one of its recent single judge opinions, and has reaffirmed the *Cohn-Wier* distinction.

All this, we suspect, leaves us free to do our own groping in the dark.

The government's position, as we understand it, is as follows: (a) "[T]here could be no clearer and more compelling basis for a redetermination of use-

ful life than the known fact that the asset has been withdrawn from the business and sold at a time earlier than estimated". Also, "Useful life is not a shifting concept. Either it is defined as the full economic life or as being terminated upon resale. It cannot be both". (b) It is unrealistic and absurd to say that an asset depreciates in the very year when the taxpayer by a sale actually recovers more than its adjusted basis at the beginning of that year. (c) It is even more unrealistic to allow an income tax depreciation deduction when the taxpayer, by the sale plus earlier allowed depreciation, has already recovered its cost. (d) Depreciation is the tax-free recovery of cost permitted to the taxpayer because of the use and consumption of assets producing the business income which is taxed. It is not to be misused so as to effect a conversion with consequent tax benefit, due to the interplay of statutes, of what is ordinary income into capital gain. (e) Here, with a favorable sale in excess of basis, there is no consumption of cost whatsoever during the sale year. Thus, there can be no depreciation. Instead, and in contrast, there is realized appreciation. (f) Salvage value is sale price. (g) In any event, a deduction for depreciation must be reasonable. (h) Reasonableness is to be determined "upon the basis of conditions known to exist at the end of the period for which the return is made". Reg. § 1.167(b)-(O) (a). Here the end of the taxpayer's fiscal year was August 31, 1956. By then the sale had been effected and closed and existing conditions revealed its favorable character and substantial gain for the taxpayer. (i) Any claim for depreciation asserted in the sale year when the sale price exceeds adjusted basis at the beginning of the year is unreasonable on its face. (j) The language of Reg. § 1.167(a)-1(c), which speaks of sal-

vage value as determined at the time of acquisition, which denies a change therein merely because of price level fluctuations, and which acknowledges the possibility of a redetermination of salvage value where there is a redetermination of useful life, "is obviously concerned only with the development of reasonable estimates during the difficult period *before* actual useful life and salvage value become known". The Commissioner has taken this position formally in a published ruling. Rev. Rul. 62-92, 1962-1 C.B. 29.[10] (k) Salvage value may be redetermined without a redetermination of useful life. The language of Reg. § 1.167(a)-1(c) is not a contrary restriction. (l) A sale, under the circumstances of this case, automati-

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[10] "The provision in section 1.167(a)-1(c) of the regulations to the effect that salvage value shall not be changed at any time after the determination made at the time of acquisition merely because of changes in price levels applies to assets still on hand. The provision does not preclude adjustment of salvage value where there is a clear and convincing basis therefor even though no adjustment of useful life is required. The purpose of the provision is to eliminate needless and endless controversies over depreciation allowances which at best are merely informed estimates of the cost of using the property in the taxpayer's business. That purpose has been served when the asset is disposed of and when a final transaction has occurred over which there can be no dispute or difference of opinion or judgment. . . . [I]t is not only reasonable but proper to take the ultimate facts into consideration in determining the depreciation deduction for the year of disposition of the asset. Therefore, the deduction for depreciation of an asset used in the trade or business or in the production of income shall be adjusted in the year of disposition so that the deduction, otherwise properly allowable for such year under the taxpayer's method of accounting for depreciation, is limited to the amount, if any, by which the adjusted basis of the property at the beginning of such year exceeds the amount realized from sale or exchange."

cally redetermines useful life. (m) Price received at an actual sale is not a mere change in price level. Instead, it conclusively effects a change in salvage value and this directly affects the depreciation allowance.

There is, as the Tax Court said in *Macabe*, supra, "a beguiling appeal" in the government's contention. Judge Devitt seems to agree when he said, p. 679 of 218 F.Supp., "At first blush, it would appear that the taxpayer is attempting to ride with the hares and hold with the hounds, and thus to unjustly enrich itself. . . ." And Mr. Justice Harlan, at p. 107 of 364 U.S., prefaced his opinion of dissent and concurrence in *Massey* with a reference to "what may be thought to be an appealing practical position on the part of the Government".

It would seem, offhand, that the issue presented by the simple and undisputed facts of this case should be of no greater consequence than a straightforward routine income tax accounting matter obviously to be resolved by consistent treatment in each of the calendar years in which the assets are held, including the first and the last, and that this would justify the deduction of depreciation in the year of midlife sale. Yet this apparent simplicity of solution has not been forthcoming. Instead, we are confronted with the complicated and detailed mixture of statutes, legislative history, regulations, cases, and rulings which we have attempted to outline. This background and the length and vigor of the opposing arguments disclose that the question is taken to be close and difficult. We venture to say that much of the trouble, if the question is a difficult one, is attributable not to the governing statute, which is most general in its terms, but to the consistent failure of the regulations

to be definite and specific upon this ever-recurring final year question.

After earnest consideration of all the arguments which have been advanced upon us by the contending parties, we reach the conclusion that, on the facts here presented—unanticipated and non-customary sale in mid-life of a depreciable asset; acceptance of the correctness and reasonableness of the taxpayer's acquisition estimates of useful life and salvage value; actual approval of depreciation based on these estimates in prior years, some of which still remained open; and the inescapable inference that the claimed depreciation would have been allowed for the sale year had the sale not taken place—the taxpayer has sustained its burden of proof and is entitled to the deduction. We reach this conclusion because we feel that the following in the aggregate are persuasive:

1. The facts here possess impressive strength. The taxpayer's sale of its outboard motor assets was a sale of a going business. It acquired those assets and continued to hold them with, at all times, the intent to keep and utilize them in its business until the end of their economic life. It did not intend to dispose of them in the midst of that life and it had established no practice of early disposal, as was the situation in both *Massey* and *Hertz*. No challenge is made as to the correctness of the acquisition estimates of useful life and salvage value at the end of that life. The Commissioner accepted these estimates for all prior tax years and would have accepted them for fiscal 1956 had the sale not taken place in that year.

2. Cost or other basis, that is, the taxpayer's investment, not sale price, is depreciation's anchor. Both the statute, § 167(f) [§ 167(g), since the Revenue Act of 1962] and Reg. §§ 1.167(a)-1(a), 1.167

(f)-1, and 1.167(b)-(O)(a) emphasize cost or other basis. Replacement of that investment by appropriate current charges against business income is the purpose of the depreciation deduction. *Detroit Edison*, supra, p. 101 of 319 U.S. (footnote . . ., supra); *Ludey*, supra, p. 301 of 274 U.S. (footnote . . ., supra); *Massey*, supra, p. 104 of 364 U.S.

3. The emphasis is on the taxable year as a unit and depreciation is to be taken in each year of the depreciating asset's useful life. Reg. § 1.167(a)-10 (a). "Congress has elected to make the year the unit of taxation. . . . Thus the amount 'allowable' must be taken each year. . . . Congress has provided for deductions of annual amounts of depreciation which, along with salvage value, will replace the original investment of the property at the time of its retirement." *Virginian Hotel Corp.* v. *Helvering*, supra, pp. 526 and 528 of 319 U.S. "Finally, it is the primary purpose of depreciation accounting to further the integrity of periodic income statements. . . ." *Massey*, supra, p. 104 of 364 U.S.; *Hertz*, supra, p. 126 of 364 U.S. "[I]t is sound accounting practice annually to accrue . . ." *Detroit Edison*, supra, p. 101 of 319 U.S.; *Ludey*, supra, p. 301 of 274 U.S.

4. This emphasis on the tax year as a unit extends to the year in which the depreciable asset is retired. A proportionate part of a year's depreciation is then allowable for that last year. Reg. § 1.167 (a)-10(b). The asset continues to depreciate in the hands of the taxpayer right up to the date of sale. At that date it is older, more worn, and possessed of shorter economic life.

5. Straight line depreciation depends upon three factors, cost or other basis, useful life, and salvage value. Cost or basis is known. Useful life and salvage value are estimates and are seemingly inde-

pendent of each other. *Massey*, so heavily relied upon by the government here, ends with the comment, p. 107 of 364 U.S.:

> "We therefore conclude that the Congress intended that the taxpayer should, under the allowance for depreciation, recover only the cost of the asset less the *estimated* salvage, resale or second-hand value. This requires that the useful life of the asset be related to the period for which it may *reasonably be expected* to be employed in the taxpayer's business. Likewise, salvage value must include *estimated* resale or second-hand value." [emphasis supplied]

This emphasizes cost, estimated useful life and estimated salvage. The Tax Court in *Macabe* recognized this when it said, p. . . . of 42 T.C., "The essential concept underlying the depreciation allowance as set forth in section 167 is prediction or estimation." See, also, *Burnet* v. *Niagara Brewing Co.*, 282 U.S. 648, 655 (1931).

6. With no dispute here as to either cost or useful life, the case hinges on salvage value. But this is to be determined, not at the time of the asset's retirement, but at the time of acquisition. Reg. § 1.167 (a)-1. Salvage value under certain circumstances may be redetermined as, for example, when useful life is properly redetermined. But it is not to be redetermined "merely because of changes in price levels". Reg. § 1.167(a)-1(c). The possibility of gain on retirement of a depreciable asset is contemplated. Sections 1002 and 1231 of the Code. Reg. § 1.167(a)-8(a)(1). Thus, there is nothing inherently or inferentially wrong, taxwise, in the existence of gain or loss upon the unanticipated disposition of a depreciable asset in mid-life. The assumption underlying depreciation is that it approxi-

mates current consumption. It is basically and admittedly an estimate and rarely ties in precisely to sale price. It perhaps would do so frequently if the market were fixed, rigid and known. But the market fluctuates and is not rigid. This fluctuation does not make recognized depreciation methods and the estimates required in connection therewith any less valid.

7. There is no absolute identity of salvage value with sales price. The one is not necessarily equivalent to the other. Neither the statute nor the regulations equate them or make an exception out of the sale year. The emphasis, as has been noted, is, instead, on the estimate of salvage value, on such estimate at acquisition, or redetermination as the exception, on the distinct possibility of gain or loss on disposition, and on divorcement of salvage value from price level fluctuations.

8. *Massey* and *Hertz* are not authority to the contrary. They hold merely that useful life in the hands of a taxpayer who has intended to dispose of the asset before the expiration of its entire economic life terminates at the time of his disposition and that depreciation is to be estimated and computed accordingly. This view is validated by the factual observation of Mr. Justice Harlan in his separate dissent-concurrence in *Massey*, p. 113 of 364 U.S.:

> "[E]ven the Commissioner does not contend that a taxpayer who *happens* to dispose of some asset before its physical exhaustion must depreciate it on a useful life equal to the time it was actually held. It is only when the asset 'may reasonably be expected' to be disposed of prior to the end of its physical life that the taxpayer must base depreciation on the shorter period."

9. Depreciation and capital gain or loss are separate concepts in the income tax law although, of course, the one necessarily affects the other. The former in theory rests on a base independent of market fluctuations. The latter is aimed at those fluctuations. This dichotomy is inherent in the statute. It is defeated and ignored if depreciation is inevitably to be tied to sale price. The two concepts are easily confused for we tend to use the word "depreciation" not only in the sense of consumption but, as well, in the sense of a downward market fluctuation.

10. On the facts before us those provisions of Reg. § 1.167(b)-(O)(a) which deny depreciation beyond cost less salvage value and which determine the reasonableness of a claim for depreciation upon "conditions known to exist at the end of the period" do not defeat this taxpayer's claim for depreciation. Of course, a favorable sale price might, in some instances, be a factor indicative of acquisition-estimate error. But this is not necessarily so and, it seems to us, is distinctly not so where, as in this case, there has been and still is no challenge as to cost and as to the useful life and salvage value acquisition estimates. The propriety of all three factors is accepted. The lack of challenge to the taxpayer's claimed and parallel depreciation deductions in prior tax years which were still open for audit adjustment is a concession to their propriety.

The government pins its case, instead, on the happy fact that the sale price exceeded beginning-of-year basis and it says that depreciation for the final year must therefore be "unreasonable". The favorable sale, however, does not serve to deny the correctness of the taxpayer's cost or the propriety of its useful life estimate or the propriety of its salvage value estimate. It does show that the market at the

time of sale turned out to be different than that estimated. The difference may be due entirely to a fluctuating market or to other causes such as general inflation, a buyer's market, or the availability of the asset for more productive alternate uses. 48 Minn. L. Rev. 628, 635 (1964).

The government gives some emphasis to the fact that the sale price exceeded not only adjusted basis at the beginning of the year but, as well, the original acquisition cost. Presumably it does so in the thought that this demonstrates extreme unreasonableness of the claimed final year depreciation. But, with no challenge to the acquisition estimates, the fact's significance may well be the other way. That sale price exceeds acquisition cost may tend to show that there was no element at all of unreality in the original estimates, which were necessarily based on cost, and that the excess is obviously due, instead, to market change.

11. This is not a situation where the assets are sold at or near the very end of useful life in the taxpayer's hands. When such time identity is present and is accompanied by excess of sale price over estimated salvage value, there may be justification in a given case for the disallowance of final year depreciation. This disallowance would then have to be based on a proper redetermination as of that time of the originally estimated salvage value. This is something more than the happenstance of a favorable sale price. It is this, as we read those opinions, which underlies the rationale of *Cohn* and *Wier* (the mill issue). *Wier's* decision on the automobile issue stands in glaring contrast. It does not follow from *Cohn* and *Wier* that a favorable sale at the end of useful life compels a depreciation disallowance in all cases.

12. We have here, instead, an unanticipated sale in mid-life. This record contains nothing which discloses any change in the economic life of the assets. The sale itself did not change this.

13. There is a logical inconsistency in the government's attack on year-of-sale depreciation and its allowance of the depreciation in preceding years still open for adjustment when the sale facts became known to the government. In justifying this, the government is forced into the position of paying its respects to our formalized and structured annual income tax reporting system. This illogic was recognized by the Second Circuit in *Fribourg* and by the dissenters in both *Fribourg* and *Motorlease* and is illustrated by the apparently overruled *Rouse*, where the Tax Court disallowed depreciation on houses sold but allowed it in the same year on similar houses unsold. As has been said in *3 Rabkin and Johnson, Federal Income, Gift and Estate Taxation*, § 43.14, p. 4397m, "The Service has unjustifiably extended the rationale of the *Massey* and *Cohn* cases into a blanket rule that depreciation is to be disallowed for the year of sale whenever the selling price exceeds the depreciated basis at the beginning of the year".

The same illogic would be illustrated, too, if a sale, largely negotiated during one tax year, is closed within the first week of the succeeding tax year. The taxpayer, when his return for the prior year is later prepared and filed, certainly knows the sale facts. Yet the Commissioner, seemingly, would allow depreciation for the year of negotiation but disallow it for the sale year. Compare *Smith Leasing Co.*, supra, 43 T.C. No. 5 (1964). If "reasonableness" of depreciation is to be determined in the light of the sale price, the claimed deduction would seem just as unreasonable for the taxpayer in the negotiation year

as in the sale year. To say, under these assumed facts, that the conditions were not known to exist at the end of the negotiation year lends support to the claim that the Commissioner's disallowance for the sale year is distinctly and solely related to the fact of the fortuitous sale.

14. The government's present position exceeds that taken by it in the one case (*Evans*) covered by the *Massey* opinion, for there the Commissioner did not precisely identify sales price with salvage value. There the Commissioner was not trying to eliminate all interplay between § 167 and § 1231. Here he would take that extra footage.

15. The government's position seems to emphasize hindsight and to abandon the concept that depreciation rests on prospective estimates which, to be sure, must be reasonable. It would, to use Judge Blumenfeld's words in *Motorlease*, p. 363 of 215 F.Supp., "set up an automatic handsight re-evaluation which becomes a self-executing redetermination of salvage value triggered by the sale of depreciable assets".

16. There is no suggestion of tax evasion or, even, of tax avoidance here and no element of double deduction. Depreciation in the year of sale, while beneficial to this taxpayer in reducing ordinary income, is detrimental to it in increasing gain.[11] Nothing escapes taxation. That there is a difference in the tax rate upon ordinary income and the tax rate upon capital gain is an incident of the tax scheme which

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[11] This was not the case in *Fribourg*, supra. There a complete liquidation was effected and, as the Second Circuit noted, it "came within the sanctuary of Section 337" of the 1954 Code. Thus, that corporate taxpayer incurred no tax liability on the capital gain. The same is apparently true of *Macabe*, supra.

Congress saw fit to adopt for the year in question. It is not an escape hatch and to characterize it in terms of deliberate transmutation of ordinary income into capital gain seems unfair.

17. There is at least some significance in the recognition, over a long period of time, in many cases, including one of our own, in rulings, and in the regulations' examples still outstanding today, of depreciation as a deduction in the year of favorable sale. It is true that the regulations' examples are not in the sections dealing with depreciation, and that until 1942 it made no difference in tax whether the amount of claimed depreciation did or did not serve to reduce ordinary income with consequent increase or no change in sale gain. Nevertheless, we suspect that this long-continued practice and recognition, administrative and decisional, is indicative of the Commissioner's attitude and demonstrates that he felt this was correct and proper income tax accounting and in line with accepted business principles. It was only when the difference in tax impact entered the law that his change in attitude came about. This would seem to be attributable, not to a reevaluation of what is proper tax accounting, but to the fact that the new point of view, if it could be upheld, would result in greater tax.

18. There is some significance, also, in Congress' persistent failure directly to attack final year depreciation by way of statutory amendment. It was content, instead, to recharacterize gain with which it was dealing as ordinary income. And the 1962 and 1964 additions of §§ 1245 and 1250 to the 1954 Code were made to operate only prospectively. They do not purport to restate preexisting law.

19. We have deep respect for the conclusions reached by the Second Circuit majorities in *Fribourg*

and *Motorlease*. But we cannot escape the feeling that the results in those cases underestimate both the law's dichotomy of approach to depreciation and to capital gain and, as well, the fact distinction, so apparent in *Wier* and so inherent in *Cohn*, between an intended sale of depreciable assets at or near the end of useful life and an unanticipated sale in midlife. To us, and obviously to the substantial Tax Court majority in *Macabe*, these appear to be important and significant.

We mention, by way of caveat, that we do not, by our conclusion here, hold that salvage value may never be redetermined in the year of sale or, conversely, that in every case depreciation must be allowed in the sale year; that we do not decide the question whether redetermination of salvage value may be effected only when there is a redetermination of useful life, as the taxpayer insists is the case under Reg. § 1.167(a)-1(c), and as the district court held; and that we do not say that the facts in *Fribourg* and *Motorlease*, on the one hand, and those in *Macabe*, on the other, are so distinguishable that the results in all three cases are entirely consistent.

We conclude that this good-faith taxpayer's claimed deduction for depreciation on the sale assets in its fiscal 1956 return was a proper deduction under § 167 of the 1954 Code. The district court's judgment is therefore affirmed.

VAN OOSTERHOUT, Circuit Judge, dissenting.

Judge Blackmun has fairly stated the facts and has admirably assembled all the background material pertinent to the decision of this case. He has adequately set out the respective contentions of the

litigants and the statutes, regulations and decisions bearing upon the issue confronting us.

I agree that the taxpayer's estimates of cost, useful life and salvage value were reasonable when made. I do not question the finding that the depreciation claim here asserted is based upon well-established and recognized accounting practices. The depreciation claimed and allowed prior to the sale year is entirely proper and is not here attacked.

The narrow issue before us is whether it is reasonable to allow a deduction for depreciation in the year in which the depreciating assets are sold when it conclusively appears during the taxable year that the sale price exceeds the adjusted basis at the beginning of the taxable year.

Section 167(a) authorizes a reasonable deduction for depreciation. I agree with Judge Blackmun's view that the statute and the regulations do not by specific words resolve our problem. As pointed out by the majority opinion, distinguished and able judges have reached opposite results. A decision by the Supreme Court on the issue would appear to be desirable to resolve this controversy.

I disagree with the court's conclusion that the depreciation claimed for the sale year is reasonable under all the circumstances here existing. "Reasonable" is a flexible word. The reasonableness of the depreciation allowance here claimed is to be determined upon the basis of conditions known to exist at the end of the taxable year for which the return is made. It is not reasonable to say that depreciation is allowable in the sale year when it conclusively appears during such year that the taxpayer has already recovered more than its adjusted basis at the beginning of the year. I do not believe that Congress in pro-

viding for reasonable depreciation contemplated that any further depreciation should be allowable in the situation here presented. The overall pattern of the income tax laws is entitled to consideration. The tax consequences of allowing the additional depreciation claimed cannot be ignored in applying a test of reasonableness.

I am in accord with the interpretation made of the depreciation statute and regulations by the separate panels of the Second Circuit in *Fribourg Nav. Co.* v. *Commissioner*, 2 Cir., 335 F.2d 15, and *United States* v. *Motorlease Corp.*, 2 Cir., 334 F.2d 617.

I would reverse upon the basis of the majority opinions in such cases.

A true copy.

Attest:

Clerk, U. S. Court of Appeals, Eighth Circuit.

JUDGMENT

UNITED STATES COURT OF APPEALS
FOR THE EIGHTH CIRCUIT

No. 17,555. September Term, 1964

UNITED STATES OF AMERICA, APPELLANT

vs.

S & A COMPANY

Appeal from the United States District Court
for the District of Minnesota.

This cause came on to be heard on the record from the United States District Court for the District of Minnesota, and was argued by counsel.

On Consideration Whereof, It is now here Ordered and Adjudged by this Court, that the judgment of the said District Court, in this cause, be, and the same is hereby, affirmed.

November 27, 1964.

APPENDIX C

Internal Revenue Code of 1954:

SEC. 167. DEPRECIATION.

(a) *General Rule.*—There shall be allowed as a depreciation deduction a reasonable allowance for the exhaustion, wear and tear (including a reasonable allowance for obsolescence)—

(1) of property used in the trade or business, or

(2) of property held for the production of income.

(b) *Use of Certain Methods and Rates.*—For taxable years ending after December 31, 1953, the term "reasonable allowance" as used in subsection (a) shall include (but shall not be limited to) an allowance computed in accordance with regulations prescribed by the Secretary or his delegate, under any of the following methods:

(1) the straight line method,

* * * *

(f) *Basis for Depreciation.*—The basis on which exhaustion, wear and tear, and obsolescence are to be allowed in respect of any property shall be the adjusted basis provided in section 1011 for the purpose of determining the gain on the sale or other disposition of such property.

* * * *

[26 U.S.C. (1958 ed.) 167.]

Treasury Regulations on Income Tax (1954 Code):

Sec. 1.167(a)-1 [as amended by T.D. 6507, 1960-2 Cum. Bull. 91] *Depreciation in general.*

(a) *Reasonable allowance.* Section 167(a) provides that a reasonable allowance for the exhaustion, wear and tear, and obsolescence of property used in the trade or business or of property held by the taxpayer for the production of income shall be allowed as a depreciation deduction. The allowance is that amount which should be set aside for the taxable year in accordance with a reasonably consistent plan (not necessarily at a uniform rate), so that the aggregate of the amounts set aside, plus the salvage value, will, at the end of the estimated useful life of the depreciable property, equal the cost or other basis of the property as provided in section 167(f) and § 1.167(f)-1. An asset shall not be depreciated below a reasonable salvage value under any method of computing depreciation. See paragraph (c) of this section for definition of salvage. The allowance shall not reflect amounts representing a mere reduction in market value. See section 179 and §1.179-1 for a further description of the term "reasonable allowance".

(b) *Useful life.* For the purpose of section 167 the estimated useful life of an asset is not necessarily the useful life inherent in the asset but is the period over which the asset may reasonably be expected to be useful to the taxpayer in his trade or business or in the production of his income. This period shall be determined by reference to his experience with similar property taking into account present conditions and proba-

ble future developments. Some of the factors to be considered in determining this period are (1) wear and tear and decay or decline from natural causes, (2) the normal progress of the art, economic changes, inventions, and current developments within the industry and the taxpayer's trade or business, (3) the climatic and other local conditions peculiar to the taxpayer's trade or business, and (4) the taxpayer's policy as to repairs, renewals, and replacements. Salvage value is not a factor for the purpose of determining useful life. If the taxpayer's experience is inadequate, the general experience in the industry may be used until such time as the taxpayer's own experience forms an adequate basis for making the determination. The estimated remaining useful life may be subject to modification by reason of conditions known to exist at the end of the taxable year and shall be redetermined when necessary regardless of the method of computing depreciation. However, estimated remaining useful life shall be redetermined only when the change in the useful life is significant and there is a clear and convincing basis for the redetermination. For rules covering agreements with respect to useful life, see section 167(d) and § 1.167(d)-1.

(c) *Salvage.* Salvage value is the amount (determined at the time of acquisition) which is estimated will be realizable upon sale or other disposition of an asset when it is no longer useful in the taxpayer's trade or business or in the production of his income and is to be retired from service by the taxpayer. Salvage value shall not be changed at any time after the determination made at the time of acquisition merely

because of changes in price levels. However, if there is a redetermination of useful life under the rules of paragraph (b) of this section, salvage value may be redetermined based upon facts known at the time of such redetermination of useful life. Salvage, when reduced by the cost of removal, is referred to as net salvage. The time at which an asset is retired from service may vary according to the policy of the taxpayer. If the taxpayer's policy is to dispose of assets which are still in good operating condition, the salvage value may represent a relatively large proportion of the original basis of the asset. However, if the taxpayer customarily uses an asset until its inherent useful life has been substantially exhausted, salvage value may represent no more than junk value. Salvage value must be taken into account in determining the depreciation deduction either by a reduction of the amount subject to depreciation or by a reduction in the rate of depreciation, but in no event shall an asset (or an account) be depreciated below a reasonable salvage value. See, however, paragraph (a) of § 1.167(b)-2 for the treatment of salvage under the declining balance method, and § 1.179-1 for the treatment of salvage in computing the additional first-year depreciation allowance. The taxpayer may use either salvage or net salvage in determining depreciation allowances but such practice must be consistently followed and the treatment of the costs of removal must be consistent with the practice adopted. For specific treatment of salvage value see §§ 1.167 (b)-1, 1.167(b)-2, and 1.167(b)-3. When an

asset is retired or disposed of, appropriate adjustments shall be made in the asset and depreciation reserve accounts. For example, the amount of the salvage adjusted for the costs of removal may be credited to the depreciation reserve.

[26 C.F.R. 1.167(a)-1.]

Sec. 1.167(b)-0. *Methods of computing depreciation.* (a) *In general.* Any reasonable and consistently applied method of computing depreciation may be used or continued in use under section 167. Regardless of the method used in computing depreciation, deductions for depreciation shall not exceed such amounts as may be necessary to recover the unrecovered cost or other basis less salvage during the remaining useful life of the property. The reasonableness of any claim for depreciation shall be determined upon the basis of conditions known to exist at the end of the period for which the return is made. It is the responsibility of the taxpayer to establish the reasonableness of the deduction for depreciation claimed. Generally, depreciation deductions so claimed will be changed only where there is a clear and convincing basis for a change.

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[26 C.F.R. 167(b)-0.]

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In The

Supreme Court of the United States

OCTOBER TERM, 1964

UNITED STATES OF AMERICA, PETITIONER

v.

S & A COMPANY

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE EIGHTH CIRCUIT

BRIEF IN OPPOSITION

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BRIEF IN OPPOSITION

The respondent, S & A Company, respectfully prays that the petition for a writ of certiorari to review the decision of the United States Court of Appeals for the Eighth Circuit in the above-entitled case should be denied.

ARGUMENT

The petitioner in this case relies entirely upon asserted conflicts and contradictions claimed to have arisen in cases involving the general question whether a taxpayer is entitled to claim depreciation in the year of sale of depreciable assets where the sale price exceeds the undepreciated cost of such assets as of the beginning of the year of sale.

The petitioner in this case states the Commissioner's position to be that the resale price of depreciable assets, by definition, constitutes the "salvage value" of such assets, and that, since depreciable assets may not be depreciated below

a reasonable "salvage value", a taxpayer is not entitled to any depreciation deduction in the year of sale with respect to depreciable assets sold at a profit. In this case,* both the United States District Court for the District of Minnesota and the United States Court of Appeals for the Eighth Circuit rejected the Commissioner's position and held that the respondent was entitled to the deduction claimed by it on its federal income tax return for its fiscal year ending August 31, 1956, for an otherwise concededly reasonable allowance for depreciation for the period September 1, 1955, to April 1, 1956, with respect to depreciable assets which the respondent sold substantially prior to the end of the "useful life" of such assets for an amount in excess of the undepreciated basis of such assets as of September 1, 1955, as part of the unanticipated sale of its entire business on April 1, 1956.

The petitioner asserts that the holdings of the Courts in this case conflict with the decisions of the Sixth Circuit in *Cohn v. United States,* 259 F.2d 371 (6th Cir. 1958), and of the Second Circuit in *United States v. Motorlease Corp.,* 334 F.2d 617 (2d Cir. 1964), and *Fribourg Navigation Co. v. Commissioner,* 335 F.2d 15 (2d Cir. 1964). We understand this Court has granted petition for writ of certiorari filed by the taxpayer in the *Fribourg* case. The alleged conflict between *Cohn* and this case simply does not exist. As both the District Court (Appendix A, pp. 21-22, 23) and the Court of Appeals (Appendix B, pp. 39, 45, 58) pointed out in this case, the decision in *Cohn* in fact accords with the holdings of the Courts in this case.

The principles enunciated in the decisions of the Second Circuit in *Motorlease* and in *Fribourg* in fact are inconsis-

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*The decision of the District Court in this case is set out in the petitioner's petition for a writ of certiorari filed in this case, Appendix A, and the decision of the Court of Appeals is set out in Appendix B of said petition.

tent with the decisions in this case. We believe that the result reached by the Second Circuit in *Motorlease* is correct, but the reason stated by the Court is in error. The Second Circuit's majority opinion in *Motorlease* is brief and merely cites its majority opinion in *Fribourg* as controlling. The facts in *Motorlease* are substantially identical to the facts presented to this Court in *Massey Motors, Inc. v. United States,* 364 U.S. 92 (1960), and *Motorlease* should have been decided solely on the basis of this Court's opinion in *Massey Motors.* In *Fribourg,* the Second Circuit, in a 2-to-1 decision, approved the Commissioner's position by affirming a badly reasoned, single-judge Tax Court decision without helpful or pertinent elaboration. The majority opinion delivered by the Second Circuit in *Fribourg* was not well-considered, and its basic error is fully pointed out in the dissenting opinion filed in that case.

The errors of the Tax Court and of the Second Circuit in *Fribourg* have not been repeated. Shortly after the Second Circuit handed down its decisions in *Fribourg* and *Motorlease,* the Tax Court, in *Macabe Co., Inc.,* 42 T.C. ..... No. 87 (Sept. 29, 1964), a fully-reviewed decision, rejected the Second Circuit's decisions in *Fribourg* and *Motorlease* and its own decision in *Randolph D. Rouse,* 32 T.C. 70 (1962), which constituted the sole basis for its decision in *Fribourg,* repudiated the Commissioner's position, and reaffirmed the long-standing rule allowing a deduction for depreciation in the year of the profitable sale of depreciable assets. In cases decided by the Tax Court after its decision in *Macabe,* the Tax Court also has unequivocally rejected the Commissioner's position. *Smith Leasing Co., Inc.,* 43 T.C. ..... No. 5 (Oct. 20, 1964); *Moses Lake Homes, Inc.,* 23 CCH Tax Ct. Mem. ..... (CCH Tax Ct. Mem. 1964-289) (Nov. 5, 1964); *Harry Trotz,* 43 T.C. ..... No. 13 (Nov. 6, 1964); *C. L. Nichols,* 43 T.C. ..... No. 14 (Nov. 6, 1964); *Holder Driv-Ur-Self, Inc.,* 43

T.C. ..... No. 19 (Nov. 20, 1964); *Melvon C. Miller,* 23 CCH Tax Ct. Mem. ..... (CCH Tax Ct. Mem. 1964-305) (Nov. 20, 1964); *Bell Lines, Inc.*, 43 T.C. ..... No. 31 (Dec. 31, 1964), citing with approval the decision of the Court of Appeals in this case.

We submit that while a conflict exists between the Second Circuit's decision in *Fribourg* and the decisions of the Courts in this case, this conflict was borne of an obvious and fundamental error on the part of the Tax Court and of the Second Circuit which has not been and, on the basis of all of the reported decisions to date, apparently will not be repeated by other Courts. We, therefore, believe that the present conflict is not sufficiently serious or important to warrant granting the petition for a writ of certiorari in this case, particularly in view of the fact that this Court has granted certiorari in *Fribourg.*

CONCLUSION

For the foregoing reasons, the petition for a writ of certiorari should be denied.

Respectfully submitted,

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